



# 2021 SSMP AUDIT REPORT



*Prepared by:*  
**Inland Empire Utilities Agency**

**Period Covered: May 2, 2019 to May 2, 2021**  
**Analyzed Data up to March 1, 2021**

**WDID #8SSO10580**

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**Certified by: Legal Responsible Official (LRO)**

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”

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**Date Approved: May 25, 2021**

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## Abbreviations/Acronyms

BIS – Business Information Services  
BMP – Best Management Practices  
BSS – Brine Sewer System  
Cal OES – California Office of Emergency Services  
CAP – Contracts and Procurements  
CBMWD – Chino Basin Municipal Water District  
CCTV – Closed-Circuit Television  
CCWRF – Carbon Canyon Water Recycling Facility  
CDPH – California Department of Public Health  
CFR – Code of Federal Regulations  
CIP – Capital Improvement Plan  
CIWQS – California Integrated Water Quality System Project  
CMMS – Computerized Maintenance Management System  
CSDLAC – County Sanitation Districts of Los Angeles County  
CVWD – Cucamonga Valley Water District  
CWEA – California Water Environment Association  
DAMP – Drainage Area Management Plan  
DMM – Deputy Manager of Maintenance  
DS – CIWQS Data Submitter  
DVD – Digital Versatile Disk  
DWG – Drawing  
EA – External Affairs  
ENV – Environmental  
EWL – Etiwanda Water Line  
FOG – Fats, Oils, and Grease  
GIS – Geographic Information System  
GPS – Global Positioning System  
HVAC – Heating, Ventilation, and Air Conditioning  
I/I – Inflow and Infiltration  
IEBL – Inland Empire Brine Line  
IEUA – Inland Empire Utilities Agency  
JCSD – Jurupa Community Services District  
KPI – Key Performance Indicators  
LRO – Legally Responsible Official  
MA – Mutual Aid  
MMPM – Monitoring, Measurement, and Program Modifications  
MRP – Monitoring and Reporting Program for WDR  
MS4 – Municipal Separate Storm Sewer System  
MWH – Montgomery Watson Harza Inc.  
NASSCO – National Association of Sewer Service Companies  
NIMS – National Incident Management System  
NPDES – National Pollutant Discharge Elimination System  
NRWS – Non-Reclaimable Wastewater System  
O&M – Operations and Maintenance  
OCSD – Orange County Sanitation Districts  
OES – Office of Emergency Services

OERP – Overflow Emergency Response Plan  
PDF – Portable Document Format  
PLSD – Private Lateral Sewer Discharge  
PM – Preventive Maintenance  
PSERP – Pump Station Emergency Response Plan  
PT/SC – Pre-treatment / Source Control  
R&R – Repair and Replace  
RCA – Regional Contracting Agencies  
RP – Recycling Plant  
RSS – Regional Sewer System  
RWRP – Regional Water Recycling Plant  
RWQCB – Regional Water Quality Control Board  
SAP – Systems, Applications, and Products software  
SARI – Santa Ana Regional Interceptor  
SARWQCB – Santa Ana Regional Water Quality Control Board  
SAWPA – Santa Ana Watershed Project Authority  
SECAP – System Evaluation and Capacity Assurance Plan  
SIU – Significant Industrial Users  
SOP – Standard Operating Procedure  
SSMP – Sewer System Management Plan  
SSO – Sanitary Sewer Overflow  
SWRCB – State Water Resources Control Board  
TIFF – Tagged Image File Format  
TYCIP – Ten Year Capital Improvement Plan  
URGP – Unified Response Guidance Plan  
WDID – Waste Discharge Identification Number  
WDR – Wastewater Discharge Requirements  
WFMP – Wastewater Facilities Master Plan  
WQMP – Water Quality Monitoring Plan

\* \* \*

## Introduction

On May 2, 2006, the State Water Regional Control Board (SWRCB) adopted [Order No. 2006-0003 \(Order\)](#), Statewide General Waste Discharge Requirements (WDR) for Sanitary Sewer Systems. This Order requires that the owner of wastewater collection systems with more than a mile of pipeline have in place a Sewer System Management Program (SSMP) to comply with the terms of this Order, which is to reduce the number and severity of Sanitary Sewer Overflows (SSOs), to audit the program every two years, and revise the SSMP every five years. On February 20, 2008, the State Water Board Executive Director adopted [Order No. 2008-0002-EXEC](#), a revised Monitoring and Reporting Program (MRP) for the WDR to rectify early notification deficiencies and ensure that first responders are notified in a timely manner of SSOs discharged into waters of the State. On September 9, 2013, the State Water Board Executive Director adopted [Order No. 2013-0058-EXEC](#), which amends the MRP of [Order No. 2006-0003](#) by adding a third sanitary spill category - Category 3 SSO, sampling requirements within 48 hours and technical report within 45 days (for Category 1 SSO in which 50,000 gallons or greater are spilled to surface waters), and new record-keeping requirements. Therefore, the definitions for the three spill categories are now as follows:

- CATEGORY 1 Discharges of untreated or partially treated wastewater of **any volume** resulting from an enrollee's sanitary sewer system failure or flow condition that:
- Reach surface water and/or reach a drainage channel tributary to a surface water; or
  - Reach a Municipal Separate Storm Sewer System (MS4) and are not fully captured and returned to the sanitary sewer system or not otherwise captured and disposed of properly. Any volume of wastewater not recovered from the MS4 is considered to have reached surface water unless the storm drain system discharges to a dedicated stormwater or groundwater infiltration basin (e.g., infiltration pit, percolation pond).
- CATEGORY 2 Discharges of untreated or partially treated wastewater of **1,000 gallons or greater** resulting from an enrollee's sanitary sewer system failure or flow condition that **do not** reach surface water, a drainage channel, or a MS4 unless the entire SSO discharged to the storm drain system is fully recovered and disposed of properly.
- CATEGORY 3 All other discharges of untreated or partially treated wastewater resulting from an enrollee's sanitary sewer system failure or flow condition.

The definition of Private Lateral Sewage Discharge (PLSD) and its reporting requirement has not been changed, i.e., PLSD discharges may be voluntarily reported.

A principal element of the Order is the requirement that the collection agencies adopt and maintain a management plan for the system, referred to as a Sewer System Management Plan or SSMP.

On April 15, 2009, the Inland Empire Utilities Agency (Agency) Board of Directors adopted the original Agency SSMP to comply with the Order.

The Order establishes the following goals:

- The SSMP must document the organization's legal authority to achieve the goals of the SSMP as demonstrated through the Agency's ordinances, agreements, and other legally binding instruments.
- The SSMP must identify the Agency's organization and staff responsible for implementing and maintaining the SSMP.
- The SSMP is to provide a plan and schedule to properly manage, operate, and maintain all parts of the Agency's wastewater conveyance system.

Additionally, the Order requires Agency staff to perform periodic internal audits of the SSMP, focusing on evaluating the effectiveness of the SSMP and staff compliance with its requirements, as shown in Section D.13(x) of the Order. The internal audits must be performed at least every two years with the audit report on file at the Agency. The due date for this audit is May 2, 2021. The 2021 Audit Team reviewed the last SSMP dated May 2, 2019.

The SSMP must be updated every five years, must contain any significant program changes, and be re-certified by the Agency's Board of Directors. To complete the re-certification process, Agency staff must enter the information on the Online SSO Database. The re-certification of the SSMP was completed on April 17, 2019. The next quinquennial review is due on April 17, 2023.

In general, the State's audit requirements of the SSMP are extremely complex, with many overlapping topics. As described below, there are 11 major categories in the SSMP and over three dozen subcategories. Additionally, a comprehensive audit program includes evaluation elements such as document control, training, objectives, data management, audit procedures, and results approach outcomes. The Agency's SSMP and audit requirement does not cover Regional Contracting Agencies (RCA) (namely the cities of Chino, Chino Hills, Fontana, Montclair, Ontario, Rancho Cucamonga, and Upland) as they have their SSMPs and are responsible for the operation and maintenance of their wastewater conveyance system. However, the Agency communicates regularly with our RCAs regarding SSOs, discharges to the Agency's system, Overflow Emergency Response Plan (OERP), and other related topics.

This is the sixth internal audit of the SSMP, covering the period between May 2, 2019, and May 2, 2021. However, in order to complete the audit by May 2, 2021, California Integrated Water Quality System Project (CIWQS) data will be analyzed up to March 1, 2021. After reviewing and sharing the contents of the audit report, staff will create a list of proposed remedies if deficiencies were found to exist, file the report, and begin working to correct the deficiencies.



This audit team was comprised of the following personnel:

| <b>Name</b>    | <b>Position</b>                                    | <b>Organization</b> |
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| Teresa Velarde | Manager of Internal Audit                          | IEUA                |
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| Ken Monfore    | Manager of Asset Management                        | IEUA                |
| Lucia Diaz     | Deputy Manager of Maintenance                      | IEUA                |
| Dan Dyer       | Collection System Supervisor                       | IEUA                |

**Table 1:** Agency 2021 Audit Team

Documents Audited or Reviewed:

| <b>No.</b> | <b>Document</b>   |
|------------|---|
| 1          | Agency Sewer System Management Plan (April 27, 2019)  |
| 2          | 2019 SSMP Biannual Audit Report (May 2, 2019)   |
| 3          | Contact List in Case of Emergency SSO (February 1, 2019)  |
| 4          | California Integrated Water Quality System Project Online SSO Reports                           |
| 5          | Agency Ordinances 96, 97, 99, and 106   |
| 6          | Overflow Emergency Response Plan  |
| 7          | Pump Station Emergency Response Plans   |
| 8          | Standard Operating Procedures (CCTV, GapVax, Traffic Control, and Opening-Closing Manhole Lids) |
| 9          | Wastewater Facilities Master Plan Update Report Vol 1 & 2 (June 2015)                           |
| 10         | Non-Reclaimable Wastewater System Capital Improvement Program Plan (PBS&J Report - Mar 2006)    |

**Table 2:** Documents Audited or Reviewed

## Summary

This biannual audit of the Agency's SSMP consists of evaluating all 11 elements and appendices required by the WDR (refer to Table 3 below).

| Element | WDR Reference Section | Heading   |
|---------|-----------------------|---|
| 1       | D.13.i                | Goals   |
| 2       | D.13.ii               | Organization  |
| 3       | D.13.iii              | Legal Authority                                       |
| 4       | D.13.iv               | Operation and Maintenance Program                     |
| 5       | D.13.v                | Design and Performance Provisions                     |
| 6       | D.13.vi               | Overflow Emergency Response Plan (OERP)               |
| 7       | D.13.vii              | Fats, Oils, Grease (FOG) Control Program              |
| 8       | D.13.viii             | System Evaluation and Capacity Assurance Plan (SECAP) |
| 9       | D.13.ix               | Monitoring, Measurement, and Program Modifications    |
| 10      | D.13.x                | SSMP Program Audits                                   |
| 11      | D.13.xi               | Communication Program                                 |

**Table 3: SSMP Elements**

Each element was assessed and given a sufficiency ranking and recommendations as deemed appropriate.

The format for audit reporting is as follows:

- Order Section/Subsection
- Sufficiency Ranking
  - A – Well Above Average
  - B – Above Average
  - C – Average
  - D – Below Average
  - F – Not in Compliance
- Findings
- Reference Information
- Recommendations

Table 4 below summarizes each element ranking, findings, and recommendations.

| Element                               | Sufficiency Ranking | Findings   | Recommendations   |
|---------------------------------------|---------------------|--|---|
| 1. Goals                              | B                   | 1. Did not meet the goal of less than one SSO per year average.  | 1. Develop a plan to help with early warning detection of SSOs.                                 |
|                                       |                     | 2. There are two goals here that can be cleaned up.  | 2. Reevaluate goals 1a and 1b; goals should be clear.   |
|                                       |                     | 3. Did not complete the CCTV inspections and capture in the GIS system.  | 3. CCTV inspections extended an additional year due to COVID-19 restrictions.                   |
|                                       |                     | 4. "Track budget vs. actual expenditures" are not clear on how this is a goal related to mitigators.           | 4. Consider clarifying this goal to have more detail or specifics about what is to be captured. |
|                                       |                     | 5. Conduct a condition assessment of both RSS and BSS systems. To identify what? For what purpose?             | 5. Consider adding additional information as to the purpose or importance.                      |
|                                       |                     | 6. Communicate the causes and effects of SSOs with member agencies. How will this be communicated and tracked? | 6. Consider adding how this is communicated. Is it during team meetings, through memos, etc.?   |
| 2. Organization                       | B                   | 1. Difficult to keep track of organizational changes.  | 1. Should point to IEUA webpage for updates.  |
|                                       |                     | 2. Contact information needs to be updated.  | 2. Change contact information in the SSMP and monitor changes and updates.                      |
| 3. Legal Authority                    | A                   | None   | None  |
| 4. Operations and Maintenance Program | B                   | 1. There are engineering and construction projects that need to be added.                                      | 1. Coordinate with Engineering to review and update new projects.                               |
|                                       |                     | 2. IEUA Safety Training topics need to be updated with new topics for 2021.                                    | 2. Coordinate with Safety for new Safety Tailgate topics added for FY 2020-2021.                |
|                                       |                     | 3. Update IEUA Collection's equipment inventory list.  | 3. Reevaluate collections equipment inventory and update inventory list.                        |
|                                       |                     | 4. SOPs are not in coordination with IEUA standards.   | 4. Need to utilize IEUA agency standards for SOPs.  |

|   |   |  |   |
|---|---|--|---|
|   |   | 5. Manholes need to be capture at NASSCO level 2 standard.   | 5. Coordinate with the Collection and GIS staff to update the manhole inspection forms.   |
| 5. Design and Performance Provisions                  | A | None   | None  |
| 6. Overflow Emergency Response Plan                   | B | 1. WQMP has been completed by Environmental Compliance staff but has not been approved by Executive Management.  | 1. Follow up with Environmental Compliance staff to bring the document to Executive Management for approval.                      |
| 7. FOG (fats, oils, grease) Control Program           | A | 1. Unless the Regional Contract is amended, IEUA should not take other cities' responsibilities.   | 1. There needs to be more communication with the member agencies regarding FOG and whether they have a FOG control program.       |
|   |   | 2. There were grease issues at CCWRF and other places within the collections system. Recommend reevaluating if a grease program is necessary.                            | 2. Source Control staff are handling all FOG-related issues.  |
| 8. System Evaluation and Capacity Assurance Plan      | A | 1. Condition assessment is old (2006). However, hydraulic analysis on Regional Sewer System (RSS) is current (2015). No capacity evaluation of Brine Sewer System (BSS). | 1. Condition assessment project starting in 2021 to address 2006 assessment.  |
| 9. Monitoring, Measurement, and Program Modifications | A | 1. Many improvements: reduced SSOs, higher production, enhanced training.  | 1. Collection staff have added 14 SmartCovers within the last audit period, with additional units forthcoming.                    |
| 10. SSMP Program Audits                               | A | 1. SSMP audits included staff outside of Collections and provided fresh perspectives.  | 1. Consider inviting outside agencies for the next audit.   |
| 11. Communication Program                             | B | 1. Since IEUA's customers are limited to member agencies, communication to the general public seems limited.   | 1. Increase presence on the IEUA website. The website needs to be more user-friendly and easier to navigate to emergency numbers. |

**Table 4:** Summarized Sufficiency Rankings, Findings, and Recommendations Per Element

The findings and recommendations from the 2021 audit report shown in Table 4 will be used to update the 2019 SSMP Revision. These items will be tracked in the SSMP Deficiency Log. This log will track the deficiency, person responsible, corrective action, and expected completion date.

## SSMP Implementation Effectiveness

*Program effectiveness was evaluated based on the following three criteria:*

1. *Agency's Element Sufficiency Rankings*
2. *Meeting the SSMP Goals*
3. *Attaining California State's overall Goals*

### Agency Element Sufficiency Rankings

An overall sufficiency ranking was determined by assigning a number to each ranking (i.e., A = 4, B = 3, C = 2, D = 1, and F = 0). These scores were then summed and dividend by the 11 elements (refer to Table 5 below).

Table 5 shows that we attained an overall sufficiency ranking of above average (B) for the program's effectiveness.

| Element  | Ranking  | Score               |
|--|----------|---------------------|
| 1. Goals   | B        | 3                   |
| 2. Organization  | B        | 3                   |
| 3. Legal Authority                                       | A        | 4                   |
| 4. Operation and Maintenance Program                     | B        | 3                   |
| 5. Design and Performance Provisions                     | A        | 4                   |
| 6. Overflow Emergency Response Plan (OERP)               | B        | 3                   |
| 7. Fats, Oils, Grease (FOG) Control Program              | A        | 4                   |
| 8. System Evaluation and Capacity Assurance Plan (SECAP) | A        | 4                   |
| 9. Monitoring, Measurement, and Program Modifications    | A        | 4                   |
| 10. SSMP Program Audits                                  | A        | 4                   |
| 11. Communication Program                                | B        | 3                   |
| <b>Overall Score:</b>                                    | <b>B</b> | <b>39/11 = 3.55</b> |

**Table 5:** Element Sufficiency Ranking

Table 6 below lists the scoring range for sufficiency ranking.

| Scoring Range | Ranking                |
|---------------|------------------------|
| 3.60 – 4.00   | A – Well Above Average |
| 2.60 – 3.59   | B – Above Average      |
| 1.60 – 2.59   | C – Average            |
| 0.60 – 1.59   | D – Below Average      |
| 0.00 – 0.59   | F – Not in Compliance  |

**Table 6:** Scoring Range

### Meeting the SSMP Goals

The goals identified in the Agency's SSMP were reviewed and measured using the sufficiency ranking and scoring. (refer to Table 7 below).

Overall Agency SSMP Goals attainment is substantially Above Average (B).

| <b>Agency's SSMP Goals</b>   | <b>Ranking</b> | <b>Score</b>       |
|--|----------------|--------------------|
| 1. Spill Frequency:<br>a. Maintain the Agency's SSO low spill average of one or less per year.<br>b. Be lower than the State or Region Municipal spill rate indices.   | C              | 2                  |
| 2. Spill Volume:<br>a. Recover more than 80% of gallons spilled.<br>b. Be lower than State or Region Municipal net volume spills indices   | A              | 4                  |
| 3. Preserve and improve the condition and performance of the wastewater collection system.   | B              | 3                  |
| 4. Maintain a highly trained staff.  | A              | 4                  |
| 5. Finish capturing closed-circuit television (CCTV) inspection data using the National Association of Sewer Service Companies (NASSCO) coding standards and placing in a geographic information system (GIS) of entire RSS and BSS systems. | B              | 3                  |
| 6. Track budget versus actual expenditures.  | A              | 4                  |
| 7. Conduct a condition assessment of both RSS and BSS systems.   | B              | 3                  |
| 8. Communicate the causes and effects of SSOs with member agencies.  | A              | 4                  |
| <b>Overall Score:</b>  | <b>B</b>       | <b>27/8 = 3.37</b> |

**Table 7: Overall Goal Score**

### Attaining California State's Goals

The State's overall goals are to reduce the number of SSOs, mitigate them when they occur, and for agencies to continually improve their program.

The State's first and second goals matched the Agency's first two goals and are therefore scored the same. Continual improvement was determined based on the following three criteria:

1. Sufficiency ranking comparison with the last audit.
2. Handling of recommendations from the last audit.
3. Other factors for consideration.

Table 8 below summarizes the Agency's overall assessment in meeting the State's goals.

Agency overall achieved an Above Average (B) with regard to the State's goals.

| <b>State's Goals</b>                           | <b>Ranking</b> | <b>Score</b>       |
|--|----------------|--------------------|
| 1. To reduce the number of SSOs                | B              | 3                  |
| 2. To mitigate and minimize the impact of SSOs | A              | 4                  |
| 3. Continual improvement                       | B              | 3                  |
| <b>Overall Score:</b>                          | <b>B</b>       | <b>10/3 = 3.33</b> |

**Table 8:** Overall State Goal Score

### Agency Element Sufficiency Rankings Comparison

Table 9 compares each element's sufficiency ranking from the last audit in 2019. This shows the program improved in almost every category.

| <b>Element</b>   | <b>2019 Ranking</b> | <b>2021 Ranking</b> |
|--|---------------------|---------------------|
| 1. Goals   | B                   | B                   |
| 2. Organization  | D                   | B                   |
| 3. Legal Authority                                       | B                   | A                   |
| 4. Operation and Maintenance Program                     | D                   | B                   |
| 5. Design and Performance Provisions                     | C                   | A                   |
| 6. Overflow Emergency Response Plan (OERP)               | F                   | B                   |
| 7. Fats, Oils, Grease (FOG) Control Program              | A                   | A                   |
| 8. System Evaluation and Capacity Assurance Plan (SECAP) | C                   | A                   |
| 9. Monitoring, Measurement, and Program Modifications    | B                   | A                   |
| 10. SSMP Program Audits                                  | A                   | A                   |
| 11. Communication Program                                | C                   | B                   |
| <b>Overall Score:</b>                                    | <b>C</b>            | <b>B</b>            |

**Table 9:** 2019 vs. 2021 Comparison

### Overall Effectiveness Evaluation

Table 10 below summarizes the overall effectiveness evaluation.

The Agency's SSMP program effectiveness is evaluated as Above Average (B). This ranking reflects an improvement from the 2019 Biannual Audit Report, which ranked the Agency's SSMP program effectiveness as Average (C).

| <b>Overall Effectiveness Evaluation</b> | <b>Ranking</b> | <b>Score</b>          |
|---|----------------|-----------------------|
| 1. Element Sufficiency Rankings         | B              | 3.55                  |
| 2. Meeting Agency's Goals               | B              | 3.37                  |
| 3. Attaining California State Goals     | B              | 3.33                  |
| <b>Overall Score:</b>                   | <b>B</b>       | <b>10.25/3 = 3.42</b> |

**Table 20:** Overall Effectiveness Evaluation



## 1. Audit of Goals - Order D.13.i

*The goal of the SSMP is to provide a plan and schedule to properly manage, operate, and maintain all parts of the sanitary sewer system. This will help reduce and prevent SSOs, as well as mitigate any SSOs that do occur.*

Sufficiency: **Above Average (B)**

Findings: The Agency has established a list of goals in its SSMP. The goals established comply with the requirements of the SWRCB Order. The eight goals established in the 2019 revision of the Agency's SSMP are as follows:

1. Spill Frequency:
  - a. Maintain the Agency's SSO low spill average of one or less per year.
  - b. Be lower than the State or Region Municipal spill rate indices.
2. Spill Volume:
  - a. Recover more than 80% of gallons spilled.
  - b. Be lower than State or Region Municipal net volume spills indices.
3. Preserve and improve the condition and performance of the wastewater collection system.
4. Maintain a highly trained staff.
5. Finish capturing closed-circuit television (CCTV) inspection data using the National Association of Sewer Service Companies (NASSCO) coding standards and placing in a geographic information system (GIS) of entire RSS and BSS systems.
6. Track budget versus actual expenditures.
7. Conduct a condition assessment of both RSS and BSS systems.
8. Communicate the causes and effects of SSOs with member agencies.

The Agency succeeded in attaining most of its current goals, detailed below.

1. Spill Frequency: Maintain the Agency's SSO low spill average of one or less per year and be lower than the State or Region Municipal spill rate indices. (Score = 2)
  - There were five SSOs since the last audit, two of which were due to a faulty designed lift station overflow bypass. The other SSOs resulted from debris in the sewer line or operator error. Additionally, average SSOs per year are trending upward due to these spills (refer to Table 13).
  - The recorded spill rate was below the Region and State in Categories 1 and 3 but above the Region in Category 2 mainlines. (refer to Table 13)  
Since the last audit, the IEUA Collection's Team has installed 14 SmartCovers throughout the sewer collection system. These SmartCovers assist in early warning detection of conditions that could lead to an SSO.
2. Spill Volume: Recover more than 80% of gallons spilled and be lower than State or Region Municipal spill rate indices. (Score = 4)
  - The recovered volume spill was below the Region and State in all categories (refer to Element 9).
  - Process, procedures, and training enhancements have been put in place to improve mitigating SSOs should they occur (refer to Element 4 and Element 6).

3. Preserve and improve the condition and performance of the wastewater collection system. (Score = 3)
  - Preventive Maintenance measures are documented with the formalization of the SSMP, which provides a plan to mitigate SSOs and their impact. Other mitigation measures were to create an OERP, PSERPs, and SOPs. These documents have been created since the last audit.
  - Maintaining an average inspection and cleaning rate of 5000 feet per week was not obtained due to COVID-19 restrictions.
4. Maintain a highly trained staff. (Score = 4)
  - The Agency regularly provides training for Collection's staff which is divided into two parts, Safety Training, and Technical Training. Safety training is provided in-house, while Technical training is provided both in-house and outside the Agency. This training is tracked by the Agency Safety Officer and the Collection System Supervisor.
5. Finish capturing closed-circuit television (CCTV) inspection data using the National Association of Sewer Service Companies (NASSCO) coding standards and placing in a geographic information system (GIS) of entire RSS and BSS systems. (Score = 3)
  - CCTV inspection data was not captured in the GIS system within the 5-year KPI cycle due to the suspension of inspections during COVID-19 restrictions.
6. Track budget versus actual expenditures (Score =4)
  - Budget tracking is done through the annual budget process. Additionally, the Agency continuously works to evaluate grant and loan funding for new and future programs.
7. Conduct a condition assessment of both RSS and BSS systems (Score = 3)
  - Evaluation study performed 2015 Water Facilities Master Plan (WFMP) on RSS system. Pre-Treatment and Source Control regulate the BSS system (refer to Element 8).
  - BSS and RSS condition assessment is in progress as of December 2020.
8. Communicate the causes and effects of SSOs with member agencies. (Score = 4)
  - Quarterly MA meetings are split up between semi-annual staff meetings and semi-annual manager/supervisor meetings. These meetings are used to discuss challenges, ideas, and lessons learned (e.g., SSOs, SSMPs, etc.).

Overall, the Agency's goal attainment is scored at 3.37, which equates to substantial compliance (refer to Table 7 in the Element Sufficiency Ranking evaluation section above).

#### References:

- 2019 SSMP

#### Recommendations:

1. The audit team assessed the eight goals and recommended reevaluating if new goals are needed to continue to further improve the Agency's SSMP in meeting the overall goals of reducing SSO events and their health and environmental impacts should they occur.
2. Consider clarifying track budget vs. actual budget as it relates to mitigators.
3. Consider clarifying the need for condition assessments of both the BSS and RSS systems.
4. Tie goals to key performance indicators (KPIs) and metrics in Element 9.

## 2. Audit of Organization - Order D.13.ii

*Review the SSMP to determine if it complies with the Order in the following manner:*

- (a) The name of the responsible or authorized representative as described in Section J of this Order.*
- (b) The names and telephone numbers for management, administrative, and maintenance positions responsible for implementing specific measures in the SSMP program. The SSMP must identify lines of authority through an organization chart or similar document with a narrative explanation; and*
- (c) The chain of communication for reporting SSOs, from receipt of a complaint or other information, including the person responsible for reporting SSOs to the State and Regional Water Board and other agencies if applicable (such as County Health Officer, County Environmental Health Agency, Regional Water Board, and/or State Office of Emergency Services (OES)).*

Sufficiency: **Above Average (B)**

### Findings:

1. Outdated organization charts.
2. Contact information needs updating, IEUA contacts, and Mutual Aid partners contacts.

### References:

- 2019 SSMP, Contact Information for Management, Administrative, and Maintenance Positions (Table 4).
- 2019 SSMP, Mutual Aid Quick Reference Sheet
- Agency's website, Contact Us page, Agency Phone List.

### Recommendations:

1. Update organization charts, including the date of the chart.
2. Update all contact information.

### 3. Audit of Legal Authority - Order D.13.iii

*Review the SSMP to determine if it complies with the Order to:*

- (a) Prevent illicit discharges into its sanitary sewer system (examples may include inflow/infiltration (I/I), stormwater, chemical dumping, unauthorized debris and cut roots, etc.);*
- (b) Require that sewers and connections be properly designed and constructed,*
- (c) Ensure access for maintenance, inspection, or repairs for portions of the lateral owned or maintained by the Public Agency;*
- (d) Limit the discharge of fats, oils, and grease, and other debris that may cause blockages, and*
- (e) Enforce any violation of its sewer ordinances.*

Sufficiency: **Well Above Average (A)**

Findings:

1. Ordinances were reviewed, and no revisions were recommended.
2. The Agency has in place pretreatment agreements with each of its RCAs, which require that significant industrial users (SIUs) be properly permitted and required to meet Federal, State, and local limits.

Reference:

- Inland Empire Brine Line (IEBL) Ordinance No. 106
- Regional Wastewater System Ordinance No. 97
- Non-Reclaimable Wastewater System (NRWS) Ordinance No. 99
- Pretreatment Agreements with member agencies
- Discharge Permit Tracking Database
- Easement Documents

Recommendation:

1. None

## 4. Audit of Operation and Maintenance Program - Order D.13.iv

Review the SSMP to determine if it complies with the Order to:

- (a) *Maintain an up-to-date map of the sanitary sewer system, showing all gravity line segments and manholes, pumping facilities, pressure pipes and valves, and applicable stormwater conveyance facilities;*
- (b) *Describe routine preventive operation and maintenance activities by staff and contractors, including a system for scheduling regular maintenance and cleaning of the sanitary sewer system with more frequent cleaning and maintenance targeted at known problem areas. The Preventive Maintenance (PM) program should have a system to document scheduled and conducted activities, such as work orders;*
- (c) *Develop a rehabilitation and replacement plan to identify and prioritize system deficiencies and implement short- and long-term rehabilitation actions to address each deficiency. The program should include regular visual and TV inspections of manholes and sewer pipes, and a system for ranking the condition of sewer pipes and scheduling rehabilitation. Rehabilitation and replacement should focus on sewer pipes that are at risk of collapse or prone to more frequent blockages due to pipe defects. Finally, the rehabilitation and replacement plan should include a capital improvement plan that addresses proper management and protection of the infrastructure assets. The plan shall include a time schedule for implementing the short and long-term plans plus a schedule for developing the funds needed for the CIP;*
- (d) *Provide training on a regular basis for staff in sanitary sewer system O&M, and require contractors to be appropriately trained; and*
- (e) *Provide equipment and replacement part inventories, including identification of critical replacement parts.*

Sufficiency: **Above Average (B)**

### Findings:

1. Engineering and Construction projects need to be updated.
2. Update Safety topics to reflect added items.
3. Update the list of critical equipment and mutual aid (MA) resources.
4. SOPs need to be reformatted to comply with IEUA standards or rename current documents to Guidelines.
5. Manhole inspection forms need to be updated to reflect NASSCO level 2 standards.

### References:

- 2019 SSMP, GIS, and SAP
- Safety Officer's and Supervisor's Training Tracker
- MA Agreement
- SOPs (CCTV, Combo Truck, Traffic Control, Opening, and Closing Manhole)

### Recommendations:

1. Review all Engineering projects related to the collection system and update the current list.
2. Contact Safety Officer to update safety tailgate topics added in the fiscal year 2020/2021.
3. Update critical equipment, parts, and MA resource lists.

4. Need to utilize IEUA standard for all Collections' SOPs and update accordingly.
5. Work with IEUA GIS and the Collections Team to update manhole inspection forms.

## 5. Audit of Design and Performance Provisions - Order D.13.v

*Review the SSMP to determine if it complies with the Order by:*

- (a) Design and construction standards and specifications for the installation of new sanitary sewer systems, pump stations and other appurtenances; and for the rehabilitation and repair of existing sanitary sewer systems; and*
- (b) Procedures and standards for inspecting and testing the installation of new sewers, pumps, and other appurtenances and for rehabilitation and repair projects.*

Sufficiency: **Well Above Average (A)**

Findings:

1. All recommendations were addressed through the 2019 Audit and Revision process.

Reference:

- *Standard Specifications for Public Works Construction (GREENBOOK)*

Recommendations:

1. None



## 6. Audit of Overflow Emergency Response Plan - Order D.13.vi

*Review the SSMP to determine if it complies with the Order by having an overflow emergency response plan that includes:*

- (a) Proper notification procedures so that the primary responders and regulatory agencies are informed of all SSOs in a timely manner;*
- (b) A program to ensure an appropriate response to all overflows;*
- (c) Procedures to ensure prompt notification to appropriate regulatory agencies and other potentially affected entities (e.g. health agencies, Regional Water Boards, water suppliers, etc.) of all SSOs that potentially affect public health or reach the waters of the State in accordance with the MRP. All SSOs shall be reported in accordance with this MRP, the California Water Code, other State Law, and other applicable Regional Water Board WDRs or National Pollutants Discharge Elimination System (NPDES) permit requirements. The SSMP should identify the officials who will receive immediate notification;*
- (d) Procedures to ensure that appropriate staff and contractor personnel are aware of and follow the Emergency Response Plan and are appropriately trained;*
- (e) Procedures to address emergency operations, such as traffic and crowd control and other necessary response activities; and*
- (f) A program to ensure that all reasonable steps are taken to contain and prevent the discharge of untreated and partially treated wastewater to waters of the United States and to minimize or correct any adverse impact on the environment resulting from the SSOs, including such accelerated or additional monitoring as may be necessary to determine the nature and impact of the discharge.*

Sufficiency: **Above Average (B)**

### Findings:

1. The Water Quality Monitoring Plan (WQMP) was created by the Compliance department but not approved by the IEUA Executive Management.

### References:

- SSO Unified Response Guidance Plan, Agency's SSMP
- Agency's OERP
- MA Agreement

### Recommendations:

1. WQMP needs to be approved by the IEUA Executive Managers and included in the OERP.

## 7. Audit of FOG (Fats, Oils, and Grease) Control Program Order D.13.vii

*Review the SSMP to determine if it complies with the Order by having a FOG Control plan with the following:*

- (a) An implementation plan and schedule for a public education outreach program that promotes proper disposal of FOG;*
- (b) A plan and schedule for the disposal of FOG generated within the sanitary sewer system service area. This may include a list of acceptable disposal facilities and/or additional facilities needed to adequately dispose of FOG generated within a sanitary sewer system service area;*
- (c) The legal authority to prohibit discharges to the system and identify measures to prevent SSOs and blockages caused by FOG;*
- (d) Requirements to install grease removal devices (such as traps or interceptors), design standards for the removal devices, maintenance requirements, best management practices (BMP) requirements, record keeping, and reporting requirements;*
- (e) Authority to inspect grease producing facilities, enforcement authorities, and whether the Enrollee has sufficient staff to inspect and enforce the FOG ordinance;*
- (f) An identification of sanitary sewer system sections subject to FOG blockages and establishment of a cleaning maintenance schedule for each section; and*
- (g) Development and implementation of source control measures for all sources of FOG discharged to the sanitary sewer system for each section identified in (f) above.*

Sufficiency: **Well Above Average (A)**

### Findings:

1. The Agency owns and operates the Regional Sewerage and Non-Reclaimable Wastewater Systems. These collection and conveyance systems are large-diameter pipelines that collect all wastewater flows originating from the member agencies' sewer systems. Each member agency has a well-developed FOG program tailored specifically to address their cities' needs, including permitting and inspection of commercial and industrial dischargers and enforcement, public education, and outreach programs. Therefore, the Agency has determined that a formalized FOG Control Program is not needed. The Agency's Pre-treatment/Source Control (PT/SC) also conducts routine inspections on NRW dischargers. Additionally, the Agency has Ordinances in place prohibiting excessive FOG discharges and has a cleaning and maintenance schedule for areas prone to FOG build-ups such as siphons and hotspot pipeline sections.

### References:

- IEBL Ordinance No. 106
- Regional Ordinance No. 97
- NRWS and Etiwanda Water Line (EWL) Ordinance No. 99

### Recommendation:

1. Continue routine cleaning and inspection of siphons and known high-risk areas prone to FOG build-up.

2. Improve communication with member agencies regarding FOG control.

## 8. Audit of the System Evaluation and Capacity Assurance Plan- Order D.13.viii

*Review the SSMP to determine if it complies with the Order by:*

- (a) *Evaluation: Actions needed to evaluate those portions of the sanitary sewer system that are experiencing or contributing to an SSO discharge caused by hydraulic deficiency. The evaluation must provide estimates of peak flows (including flows from SSOs that escape from the system) associated with conditions similar to those causing overflow events, estimates of the capacity of key system components, hydraulic deficiencies (including components of the system with limiting capacity) and the major sources that contribute to the peak flows associated with overflow events;*
- (b) *Design Criteria: Where design criteria do not exist or are deficient, undertake the evaluation identified in (a) above to establish appropriate design criteria; and*
- (c) *Capacity Enhancement Measures: The steps needed to establish a short- and long-term CIP to address identified hydraulic deficiencies, including prioritization, alternatives analysis, and schedules. The CIP may include increases in pipe size, I/I reduction programs, increases and redundancy in pumping capacity, and storage facilities. The CIP shall include an implementation schedule and shall identify sources of funding.*
- (d) *Schedule: The Enrollee shall develop a schedule of completion dates for all portions of the capital improvement plan developed in (a)-(c) above. This schedule shall be reviewed and updated consistent with the SSMP review and update requirements as described in Section D. 14.*

Sufficiency: **Well Above Average (A)**

### Findings:

1. Two major studies were completed to address the sewer systems' hydraulic capacities and the condition assessments, which were the June 2015 Wastewater Facilities Master Plan (WFMP) and the March 2006 PBS&J report. The WFMP only evaluated the hydraulic capacity for the RSS. No further capacity study is required at this time for the RSS system; however, a condition assessment should be considered for the system. The PBS&J report is nearly 15 years old, and a capacity and condition assessment should be considered for the BSS system.
2. Agency's Engineering department operates H2O Sewer®, a hydraulic computer model from MWH, which can be operated to test the impacts of new discharges on the system, and evaluate average dry weather flow, peak dry, and peak wet weather flow. The hydraulic model is updated, as needed, to reflect changes in the collections system and is GIS-based for up-to-date mapping capability and color-coded results presentation. Both the RSS and the BSS have sufficient capacity per the model.
3. Specific scenarios can be considered, such as increases inflow to determine potential, future bottlenecks in the system and physical improvements needed prior to encountering those future flows. These capacity improvement projects also help address and prevent SSOs. Graph 1 and 2 in Element 9 summarize the SSOs that have occurred historically and their cause.
4. Engineering also operates Primavera® (in conjunction with MS Excel® and SAP®) to track its projects, financial costs, and the distribution of those costs across the duration of the project. Financial expenditures are categorized with priority (high, medium, and low) and

areas of improvement. Table 16 in Element 9 summarizes the repair projects undertaken during this audit period.

References:

- 2006 PBS & J Report
- 2015 WFMP

Recommendations:

1. Consider conducting new condition assessments on the RSS and the BSS systems.
2. Consider conducting a new capacity analysis for the BSS system.

## 9. Audit of the Monitoring, Measurement, and Program Modification - Order D.13.ix.

*Review the SSMP to determine if it complies with the Order by:*

- (a) *Maintain relevant information that can be used to establish and prioritize appropriate SSMP activities;*
- (b) *Monitor the implementation and, where appropriate, measure the effectiveness of each element of the SSMP;*
- (c) *Assess the success of the preventive maintenance program;*
- (d) *Update program elements, as appropriate, based on monitoring or performance evaluations; and*
- (e) *Identify and illustrate SSO trends, including frequency, location, and volume.*

Sufficiency: **Well Above Average (A)**

### Findings:

1. The analysis was performed using CIWQS data up to March 1, 2021. Some of the evaluations looked at all historical data (since May 1, 2006). Others focused on the last five years, and others used as much available Agency data as possible (refer to tables, graphs, and figure below).

Table 11 below summarizes the general MMPM findings over the last five years and lists the associated tables, figures, and graphs.

| <b>Finding</b>  | <b>Table / Figure / Graph</b> |
|---|-------------------------------|
| Slight increase in SSOs   | Table 12 / Graph 1            |
| One Repeat Spill Location   | Figure 1                      |
| Spill Rate Indices and Net Volume Spills Indices State and Region | Table 13                      |
| Construction, Debris, and Operator/Design Spill Causes            | Graph 2                       |
| Improved in PM Siphon/Hotspot Completion Rate                     | Graph 3                       |
| Improved Inspection and Cleaning Production                       | Graph 4 / Table 14            |
| Increased Training and Certification                              | Table 15                      |

**Table 11: MMPM Findings Summary**

Agency Historical SSOs

Table 12 below lists all the Agency's historical SSOs recorded in CIWQS.

| No. | Date       | Sys | Location / City  | Volume (gal) | Cat | Pipe Matl | Flow Type   | Pipe Size (in) | Cause              | Description   |
|-----|------------|-----|--|--------------|-----|-----------|-------------|----------------|--------------------|---|
| 1   | 5/1/2006   | RSS | Sierra & Slover Ave, Fontana                                       | 28,600       | 1   | N/A       | Gravity     | N/A            | Construction       | Union Pacific Railroad Discharge<br>Spill Start Date/Time: 05/01/2006 00:00<br>Spill End Date/Time: 11/28/2011 11:30  |
| 1   | 5/1/2006   | RSS | Sierra & Slover Ave, Fontana                                       | 28,600       | 2   | VCP       | Gravity     | 8              | Construction       | Utility conduit bored into sewer line.  |
| 2   | 3/6/2007   | RSS | Grove Ave & Eighth St, Rancho Cucamonga                            | 75           | 2   | VCP       | Gravity     | 18             | Human              | IEUA contractor reported that a rock fell onto the pipe during a cave-in of an excavated construction area.   |
| 3   | 5/2/2007   | BSS | Philadelphia St & Carlos Ave, Ontario                              | 1,500        | 1   | VCP       | FM          | 8              | Human              | CSDLAC worker dropped glass sample bottle into monitoring manhole, plugging the line.   |
| 4   | 9/9/2007   | BSS | Philadelphia St btwn RP-1 Access Rd & Vineyard, Ontario            | 10,000       | 1   | VCP       | FM          | 8              | Struvite           | Blockage in 90° bend  |
| 5   | 11/7/2007  | RSS | Chino Hills Pkwy & Monte Vista Ave, Chino Hills                    | 47,869       | 1   | VCP       | Gravity     | 27             | FOG                | Siphon blockage w/ grease & grit  |
| 6   | 12/11/2007 | RSS | Prado Park Interceptor - MH No. 2, Chino                           | 500          | 2   | VCP       | Gravity     | 10             | Roots              | Root Intrusion  |
| 7   | 6/6/2009   | RSS | Philadelphia Street & Town Square, Chino                           | 2,000        | 1   | N/A       | Gravity     | N/A            | Debris             | The pumps at the Montclair Lift Station were working on a reduced pumping capacity as a result of excess debris/rags.   |
| 8   | 7/15/2009  | BSS | 8th Street between Buffalo & Milliken Ave, Rancho Cucamonga        | 2,500        | 1   | N/A       | Pressurized | N/A            | Other / Equipment  | The overflow event has been attributed to a failed gasket in the manhole lid caused by high pressure in the line.   |
| 9   | 7/25/2011  | RSS | San Bernardino Sewage Lift Station, Fontana                        | 6,000        | 1   | N/A       | N/A         | N/A            | Other / Equipment  | Pump station failure  |
| 10  | 4/3/2012   | RSS | San Bernardino Sewage Lift Station, Fontana                        | 80,646       | 1   | N/A       | FM          | N/A            | Other / Equipment  | Equipment failure occurred on the primary and backup communication processors.  |
| 11  | 5/8/2012   | BSS | Jurupa & Buena Vista Fontana                                       | 6            | 2   | N/A       | N/A         | N/A            | Other              | Union Pacific Railroad Discharge  |
| 12  | 7/21/2013  | BSS | Philadelphia St. East of Vineyard, Ontario                         | 3            | 3   | N/A       | N/A         | 27             | Other / Foaming    | Foaming in the RP-1 Centrate discharge line at the gravity connection manhole.  |
| 13  | 8/31/2013  | BSS | Philadelphia St East of Vineyard, Ontario                          | 19           | 3   | N/A       | Gravity     | 27             | Other / Foaming    | Centrifuge dewatering activity during normal operation had produced excess foam that surcharged from the NRW sewer line manhole on Philadelphia St.   |
| 14  | 3/18/2015  | RSS | Live Oak Ave South of Woodland Dr (34.046 N, -117.481 W) Fontana   | 10,000       | 2   | VCP       | Gravity     | 21             | Construction       | While driving 42 inch steel casing, the existing 21 inch gravity sewer line was compromised. It was determined that the elevation of the 21 inch sewer line was approximately 1.5 feet lower than anticipated.  |
| 15  | 5/6/2015   | BSS | Etiwanda Ave North of Santa Ana Ave (34.057 N, -117.524 W) Ontario | 823          | 3   | VCP       | Gravity     | 8              | Debris             | Debris in Gravity Mainline  |
| 16  | 8/1/2016   | RSS | Francis St & Milken Ave, Ontario                                   | 3,000        | 2   | VCP       | Gravity     | 8              | Debris             | Debris found in IEUA's system immediately downstream of the connection point with the City of Ontario's system.   |
| 17  | 2/15/2018  | BSS | Bon View Avenue & Francis Street, Ontario                          | 139,500      | 2   | ACP       | FM          | 12             | Construction       | City of Ontario contractor's excavating equipment hit a Non-Reclaimable Waste System pipeline.  |
| 18  | 3/10/2019  | RSS | Preserve Lift Station  | 66,526       | 2   | VCP       | Gravity     | 10             | Operator / Design  | Loss of power to VFD controlled pumps. Operators failed to reset pumps. MH CIW-005 lower than overflow bypass   |
| 19  | 4/11/2019  | RSS | Preserve Lift Station  | 12,945       | 2   | VCP       | Gravity     | 10             | Operator / Design  | Operators miss determined actual wet well level due to amount of rag mat. Believe empty and faulty level. Did not start pumps. Also had not fixed MH CIW-005 yet.   |
| 20  | 5/17/2019  | RSS | El Prado Golf Course   | 600          | 3   | VCP       | Gravity     | 10             | Debris             | The spill was determined to be caused by a record rainy season causing erosion and mud infiltration through four non-sealed manholes. This was exacerbated by California Institution for Women sewage flows recently being re-routed through Preserve Lift Station (brought on-line Aug 2018), which lowered flowrate that helped keep the lines clean.   |
| 21  | 11/25/2019 | BSS | 5th Street and Berlyn Ave  | 37,410       | 1   | ACP       | Pressurized | 21             | Operator / Design  | Proper preparation and precautions were not taken prior to opening a flang of a pressurized line.   |
| 22  | 7/19/2020  | RSS | Glen Mead Trunk Siphon   | 42000        | 2   | VCP       | Gravity     | 10 & 15        | Debris / Rags/ FOG | The spill was determined to be caused by rags and grease buildup in the siphon which plugged both the 10" and 15" barrels of the line. Upon further investigation, staff has determined that the connection from the Chino Hills lateral was installed incorrectly creating a blockage/weir which slowed the flow down allowing the solids to settle, grease to build up, and rags to accumulate. |



**Table 12:** Agency SSOs in CIWQS (up to 3/1/2021)

The Agency has had 22 spills (since recording started in CIWQS 2006), 14 in the last 10 years, seven in the last five years, and five in the last two years. There has been one Category 1, five Category 2, and one Category 3 spills in the last five years.

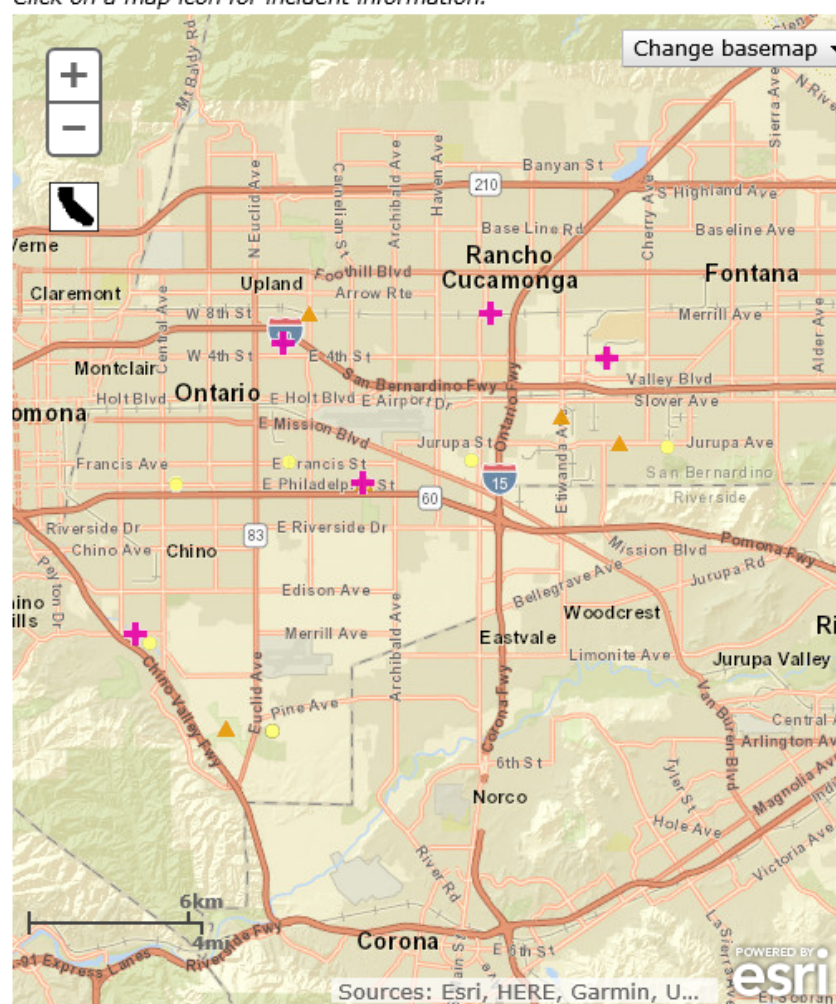
### SSOs by Location

Historical spills are shown in Figure 1 below.

#### **SANITARY SEWER OVERFLOWS: 01/01/2007 - 03/01/2021**

Spill type: + [Category 1](#) ● [Category 2](#) ▲ [Category 3](#) [More Info](#)  
Click on a map icon for incident information.

Note: Map does not include spills from sewage treatment plants.



☐ Show all incidents  
☒ Show only incidents with valid GPS coordinates

**Filter by volume (gallons):**  
0 - 1,000,000+ gal.

Minimum:  
0

Maximum:  
1,000,000+

[Set Volume](#)

**Filter by date:**  
01/01/2007 - 03/01/2021

Start:  
Jan 01 2007

End:  
Mar 01 2021

[Set Dates](#)

**Filter by Agency:**  
Inland Empire Utilities Agency

Inland Empire Utilities Age  
[Set Agency](#) [Show All](#)

**Figure 1:** SSOs by Location (up to 3/1/2021)

Figure 1 data is from CIWQS, which does not give the option to look earlier than 2007; therefore, the Agency's May 1, 2006 spill is missing from the map; however, it is in the CIWQS database. Additionally, three spill locations (refer to Table 12 above), at San Bernardino Lift Station (#9 and #10), outside the Regional Water Recycling Plant No. 1 (RP-1) (#12 and #13) and Preserve Lift Station (#18 and #19) had two spills each. Corrective actions were taken at all three locations after their respective spills.

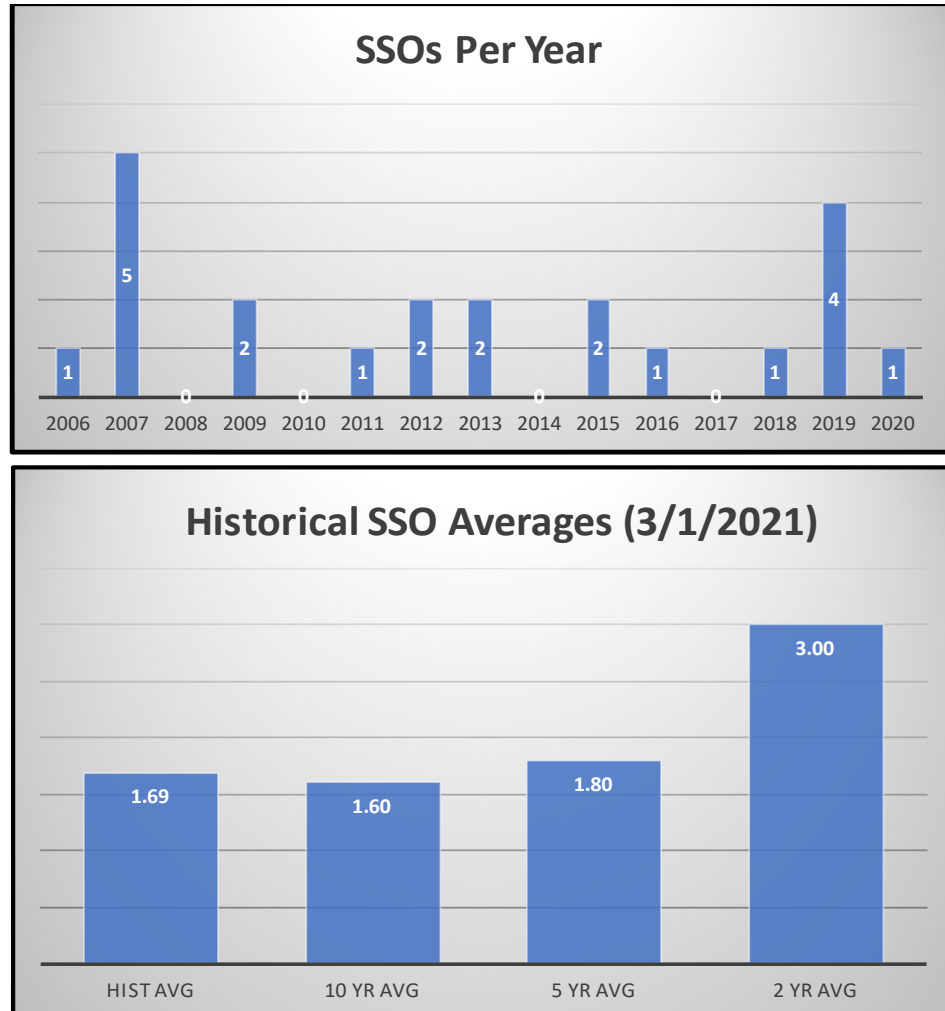


- The San Bernardino Lift Station had its SCADA communication system upgraded to mitigate future communications problems.
- Operations at RP-1 changed their process to minimize foaming.
- The Preserve Lift Station has improved the pumping capacity, upgraded the level sensors and is in the process of upgrading the bypass system.

There has not been any SSO at these locations since the corrections were made.

#### SSOs Per Year

| Year        | As of 2020 #/yr) |
|-------------|------------------|
| 2006        | 1                |
| 2007        | 5                |
| 2008        | 0                |
| 2009        | 2                |
| 2010        | 0                |
| 2011        | 1                |
| 2012        | 2                |
| 2013        | 2                |
| 2014        | 0                |
| 2015        | 2                |
| 2016        | 1                |
| 2017        | 0                |
| 2018        | 1                |
| 2019        | 4                |
| 2020        | 1                |
| 2021        | 0                |
| Hist Total  | 22               |
| 10 yr Total | 16               |
| 5 yr Total  | 9                |
| 2 yr Total  | 6                |
|             | 2020             |
| Hist Avg    | 1.69             |
| 10 yr Avg   | 1.60             |
| 5 yr Avg    | 1.80             |
| 2 yr Avg    | 3.00             |



**Graph 1:** Historical SSO Yearly Averages (up to 3/1/2021)

Graph 1 above shows the average SSOs per year have trended upward. The last five and two years have had an average of 1.80 and 3.00 spills per year.

## SSO Rate & Volume

Spill rate indices and net volume spilled (i.e., not recovered) data was taken from CIWQS and is shown in Table 13 below.

### Collection System Spill Summary

**Operational Indices: Inland Empire Utilities Agency CS**

| Spill Rate Index (spills/100mi/yr) |                      |          |                      |                      |          |                      |                      |          |                      |
|------------------------------------|----------------------|----------|----------------------|----------------------|----------|----------------------|----------------------|----------|----------------------|
|                                    | Category 1           |          |                      | Category 2           |          |                      | Category 3           |          |                      |
|                                    | Mainlines            | Laterals | Not Specified        | Mainlines            | Laterals | Not Specified        | Mainlines            | Laterals | Not Specified        |
| Inland Empire Utilities Agency CS  | 0.0                  | N/A      | 0.11                 | 0.57                 | N/A      | 0.0                  | 0.11                 | N/A      | 0.0                  |
| State Municipal (Public) Average   | <a href="#">2.12</a> | N/A      | <a href="#">0.79</a> | <a href="#">0.95</a> | N/A      | <a href="#">0.88</a> | <a href="#">3.03</a> | N/A      | <a href="#">0.64</a> |
| Region Municipal Average           | <a href="#">1.11</a> | N/A      | <a href="#">0.14</a> | <a href="#">0.4</a>  | N/A      | <a href="#">1.56</a> | <a href="#">0.51</a> | N/A      | <a href="#">0.64</a> |

| Net Volume Spills Index (gallons/1000 Capita/yr) |                         |          |                          |                        |          |                         |                       |          |                      |
|--|-------------------------|----------|--------------------------|------------------------|----------|-------------------------|-----------------------|----------|----------------------|
|  | Category 1              |          |                          | Category 2             |          |                         | Category 3            |          |                      |
|  | Mainlines               | Laterals | Not Specified            | Mainlines              | Laterals | Not Specified           | Mainlines             | Laterals | Not Specified        |
| Inland Empire Utilities Agency CS                | 0.0                     | N/A      | 7.79                     | 18.07                  | N/A      | 0.0                     | 0.1                   | N/A      | 0.0                  |
| State Municipal (Public) Average                 | <a href="#">2214.98</a> | N/A      | <a href="#">25761.32</a> | <a href="#">450.02</a> | N/A      | <a href="#">1818.24</a> | <a href="#">24.77</a> | N/A      | <a href="#">31.8</a> |
| Region Municipal Average                         | <a href="#">561.67</a>  | N/A      | <a href="#">13.65</a>    | <a href="#">159.17</a> | N/A      | <a href="#">45.45</a>   | <a href="#">0.43</a>  | N/A      | <a href="#">0.77</a> |

**Table 13:** Five Year Spill Rate & Net Volume Spilled Indices Comparison  
(3/1/2016 to 3/1/2021)

The Agency's SSO spill rate and net volume spilled indices are below the State and Region municipal average in all categories except for Category 2 mainlines above the regional average.

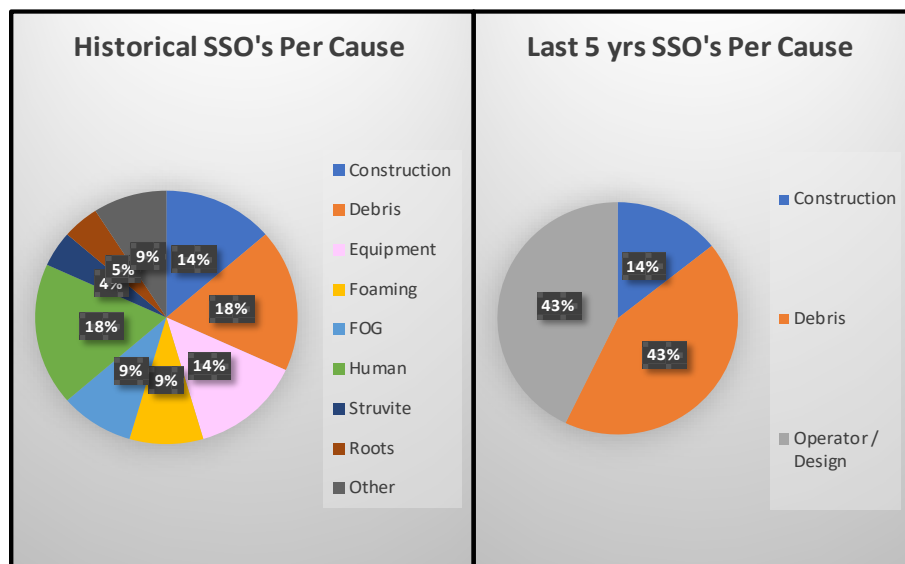
## SSOs Per Cause

### Historical

| Cause        | #  |
|--------------|----|
| Construction | 3  |
| Debris       | 4  |
| Equipment    | 3  |
| Foaming      | 2  |
| FOG          | 2  |
| Human        | 4  |
| Struvite     | 1  |
| Roots        | 1  |
| Other        | 2  |
| Total        | 22 |

### Last 5 years

| Cause             | # |
|-------------------|---|
| Construction      | 1 |
| Debris            | 3 |
| Operator / Design | 3 |
| Total             | 7 |

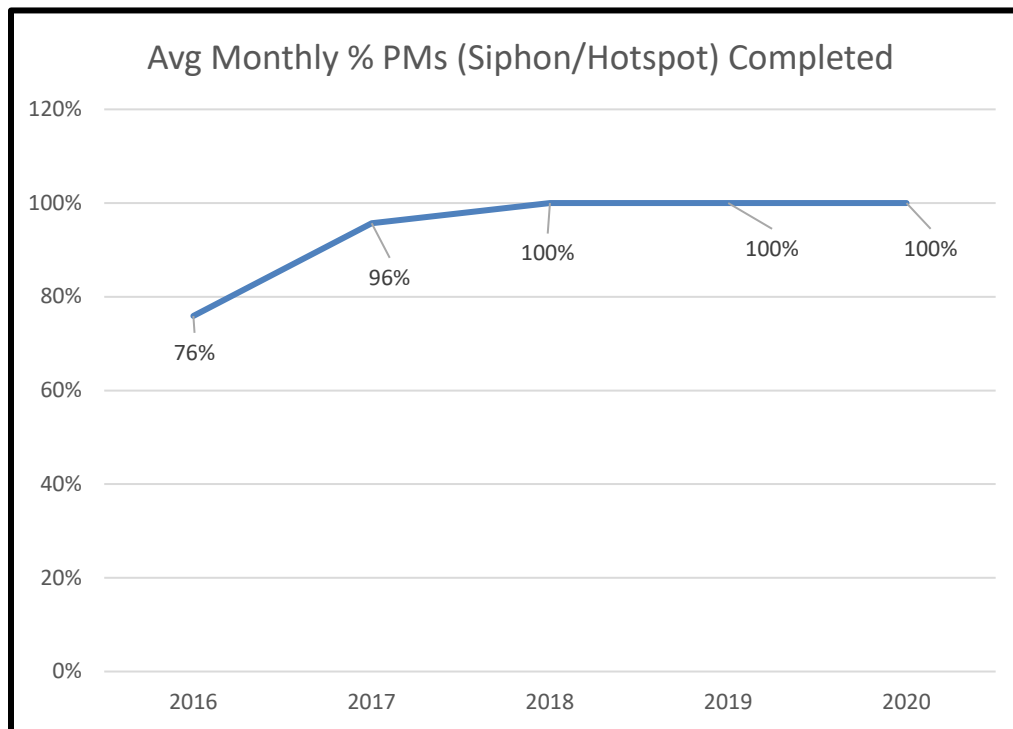


**Graph 2: SSOs per cause (historical and last 5 years)**

Graph 2 above shows that although various causes historically have resulted in SSOs, the last five years (six SSOs) were evenly split between operator/design and debris, with one due to construction activities.

### Siphon/Hotspot Completion Rate

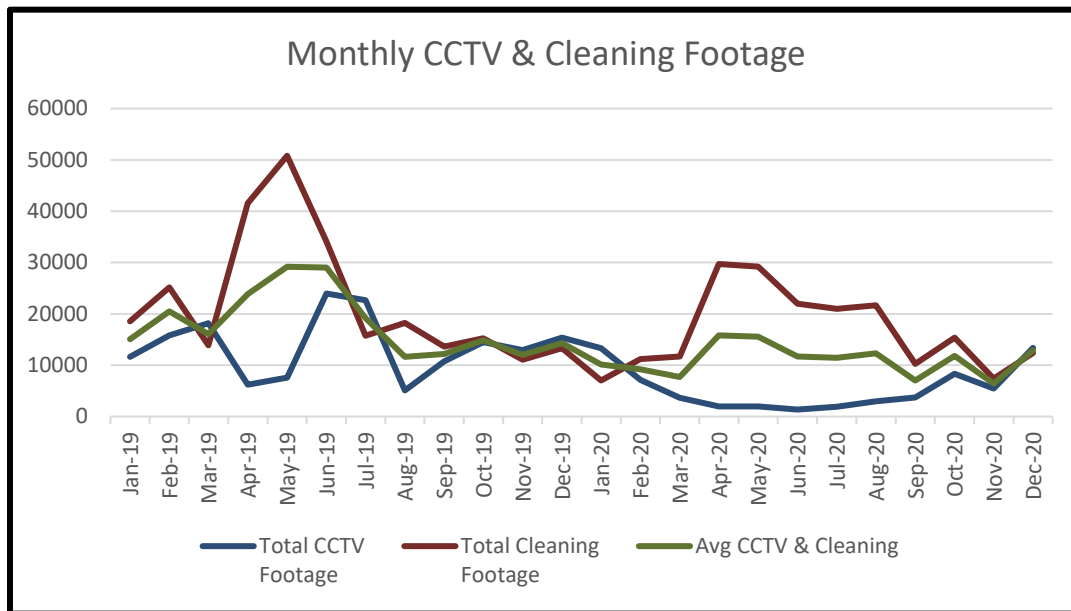
Graph 3 below shows the average monthly siphon/hotspot completion rate.



**Graph 3: Average Monthly PM Completion Rate**

As shown above, the PM completion rate has improved over the last five years, and 100% siphon/hotspot completion was realized in 2018 and continued in 2019 and 2020 as of March 1, 2021.

## Inspection & Cleaning Production



**Graph 4:** Monthly Inspection and Cleaning Footage (all available information up to 1/1/2021)

Graph 4 above shows that the average monthly inspection and cleaning footage has gone down over the last two years due to the suspension of CCTV inspections during COVID-19. Table 14 below shows that the combined inspection and cleaning monthly average footage has decreased sixty-one percent from 2019 to 2020.

|      | Combined Inspection & Cleaning Monthly Average Footage |
|------|--|
| 2019 | 18,159   |
| 2020 | 10,995   |

Decreased by 61%

**Table 3:** Combined Footage

## Training

California Water Environmental Association (CWEA) Collection System Maintenance (CSM) certifications have changed slightly over the last two years. There are nine as of 2020, total eligible employees for certification (Deputy Manager of Maintenance (DMM), Supervisor, and seven field staff). (refer to Table 15 below).

| <b>Certification</b> | <b>2019</b> | <b>2020</b> |
|----------------------|-------------|-------------|
| CSM I                | 1           | 2           |
| CSM II               | 2           | 1           |
| CSM III              | 1           | 1           |
| CSM IV               | 5           | 5           |

**Table 45:** Attained CWEA CSM Certifications

In addition to completing all required safety training, additional training was conducted since the last audit:

- SSMP Audit Training
- OERP
- Calculating Spill Volumes
- SSO Drills
- Researching and Doc SSO Start Times
- Impacted Surface Water Response Procedures
- SWRCB Employee Knowledge Expectations
- Employee Core Competency Evaluations of SSO
- CIWQS
- Collections SOP Training
- PSERP
- CWEA SARBS Collections Seminars
- Mutual Aid Meetings and Training Events
- Water Quality Sampling Plan

Repairs

Table 16 below lists the system projects and costs.

| Project    | Title                                      | Construction Start Date | Project End Date | Cost to Date   | Original Budget | No. of Manholes | Description   |
|------------|--|-------------------------|------------------|----------------|-----------------|-----------------|---|
| EN07011.00 | NRW System Upgrades.                       | Jun 2006                | Jun 2007         | \$1,051.20     | \$1,853.22      |                 |   |
| EN07011.02 | Regional & NRW Collection System Repairs   | Sep 2007                | Oct. 2009        | \$781,713      | \$780,930.53    | 13              | Access manholes on the pressurized NRW Lines in Philadelphia St. and Bon View Ave.                                      |
| EN07011.03 | West Edison NRW Repairs (EN07813)          | Oct 2008                | Jul 2008         | \$1,279,062.31 | \$1,305,601.08  | 43              | Repair of pressure manholes of the West Edison Pipeline between locations Pine and Santa Fe and N. Council Ave & 5th St |
| EN07011.05 | NRW Asset Management Phase II              | Oct. 2009               | Oct. 2010        | \$610,770      | \$619,896.17    | 5               | Manhole rehabs  |
| EN07011.07 | NRW Asset Management Phase II              | Sep 2009                | Aug 2010         | \$371,687      | \$373,218.82    | 18              | Manhole rehabs  |
| EN11034.00 | NRW Collection System Repair Phase III     | Oct 2013                | Mar 2014         | \$677,788      | \$800,000       | 6               | Includes buried manholes, rehab and demo  |
| EN14037.00 | Sewer Collection System Manhole Rehab      | Aug 2014                | Apr 2015         | \$372,265      | \$1,477,000     | 40              | Cities of Ontario and Fontana   |
| EN15037.00 | NRW Manhole Upgrades                       | Oct. 2014               | Dec. 2014        | \$38,318       | \$37,100        | 2               | City of Ontario   |
| EN15038.00 | Project Folder does not exist              | Oct. 2014               | Dec. 2014        | \$64,520       | \$63,000        | 6               | Cities of Ontario, Rancho Cucamonga   |
| EN15045.00 | Collection System Manhole Upgrades FY15-16 | Sep 2016                | June 2016        | \$598,497      | \$620,000       | 44              | Located in cities on Ontario, Chino, Chino Hills, Fontana. Replace with cast Iron/ GMI                                  |
| EN15046.00 | Collection System Manhole Upgrades FY15-16 | Sep 2015                | Jun 2016         | \$363,762      | \$436,086       | 22              | Includes rehab of the interior of 1 MH in the city of Ontario   |
| EN17014.00 | NRW Manhole Upgrades FY16-17               | Nov. 2016               | Aug 2017         | \$198,130      | \$350,000       | 11              | Manhole rehabs  |
| EN17015.00 | Collection System Upgrades FY 16-17        | Apr. 2017               | Jan 2018         | \$323,192      | \$500,000       | 38              | Manhole rehabs  |

|            |   |            |             |                |             |    |  |
|------------|---|------------|-------------|----------------|-------------|----|--|
| EN18014.00 | NRWS Manhole Updates 17/18 Phase II       | Aug. 2017  | Sep. 2017   | \$102,491      | \$200,000   | 9  | Remove, dispose and replace nine manhole covers within the SBC Flood Control |
| EN18014.01 | NRWS Manholes Upgrades 17-18 Phase II     | Sep 2018   | Feb 2019    | \$353,162.49   | \$17,939.98 | 9  | Remove, dispose and replace nine manhole covers within the SBC Flood Control |
| EN18015.00 | Collection System Upgrades FY 18/19       | Sep 2018   | Jan 2019    | \$121,430      | \$500,000   | 79 | Located in Chino and Ontario   |
| EN18057.00 | NRW Manhole Cover Removal                 | Nov 2018   | In Progress | \$8,353        | \$170,000   |    | Internal lid removal   |
| EN19014.00 | NRWS Manholes Upgrades                    | Aug 2019   | May 2020    | \$200,000      | \$200,000   | 39 | Design bid   |
| EN19015.00 | Collection System Upgrades                | Feb. 2019  | July 2020   | \$750,000      | \$500,000   | 79 | Manholes pre-purchased. Located in Chino and Ontario                         |
| EN19027.00 | NRW Pipeline Relining                     | July 2018  | In Progress | \$237,988.11   | \$2,395,00  |    | Manhole rehabs and pipeline relining   |
| EN19028.00 | Manhole and Pipeline Condition Assessment | Aug 2019   | In Progress | \$115,957.50   | \$915,000   |    | Collection system Assessment   |
| EN20014.00 | NRW Manhole Upgrades                      | June 2019  | Aug 2020    | \$309,336.94   | \$310,000   | 23 | Manhole rehabs   |
| EN20015.00 | RSS Manhole Upgrades                      | June 2019  | Aug 2020    | \$529,998.56   | \$530,000   | 46 | Manhole rehabs   |
| EN21014.00 | NRW Manhole Upgrades                      | July 2020  | In Progress | \$21,359.76    | \$180,000   | 22 | Manhole rehabs   |
| EN21015.00 | RSS Manhole Upgrades                      | July 2020  | In Progress | \$26,195.66    | \$500,000   | 44 | Manhole rehabs   |
| EN22002.00 | East End Flow Meter Replacement           | March 2016 | In Progress | \$1,491,500.72 | \$3,600,000 |    | Changing out the flow meter  |

**Table 16: System Repairs****References:**

- GIS Data
- Archived SSO Data
- CIWQS Database

**Recommendations:**

1. Continue monitoring and evaluate annually.
2. Brief Management annually and the Board of Directors after each audit.



## 10. Audit of the SSMP Program Audits - Order D.13.x.

*As part of the SSMP, the Agency shall conduct periodic internal audits, appropriate to the size of the system and the number of SSOs. At a minimum, these audits must occur every two years and a report must be prepared and kept on file. This audit shall focus on evaluating the effectiveness of the SSMP and the Enrollee's compliance with the SSMP requirements identified in this subsection (D.13), including identification of any deficiencies in the SSMP and steps to correct them.*

Sufficiency: **Well Above Average (A)**

### Findings:

1. As shown in Table 17 below, the Agency has complied with the audit requirements. Neither the size of the system nor the number of SSOs, as determined by the overall lowering SSOs yearly average (refer to Element 9 – Graph 1 and Table 13), dictated more frequent internal audits. The original Board adoption date was April 15, 2009, but the initial plan was set in place on May 2, 2009, which is used as the anniversary date for the biannual audits. However, the SSMP re-certification date has been kept as mid-April to match the Board convening dates.

The last audit, dated May 2, 2019, can be found on the Agency's website ([www.ieua.org](http://www.ieua.org)). All required historical audits (last five years) are maintained on the Agency's server.

Refer to the entire audit for evaluation of SSMP effectiveness, compliance, deficiencies, and corrective actions.

| Date        | Note           |
|-------------|----------------|
| May 2, 2009 | Initial Plan   |
| May 2, 2011 | Biannual Audit |
| May 2, 2013 | Biannual Audit |
| May 2, 2015 | Biannual Audit |
| May 2, 2017 | Biannual Audit |
| May 2, 2019 | Biannual Audit |
| May 2, 2021 | Biannual Audit |

**Table 17: IEUA SSMP Audit History**

### References:

- Current and previous audits

### Recommendations:

1. Consider inviting outside agencies to help conduct the next audit.

## 11. Audit of the Communication Program - Order D.13.xi.

*The Agency shall communicate, on a regular basis with the public on the development, implementation, and performance of its SSMP. The communication system shall provide the public the opportunity to provide input to the Agency as the program is developed and implemented.*

*The Enrollee shall also create a plan of communication with systems that are tributary and/or satellite to the Enrollees sanitary sewer system.*

Sufficiency: **Above Average (B)**

### Findings:

1. Communication to the public is limited and needs improvement.
2. Emergency sewer-related information is difficult to find on the website.

### References:

- 2019 SSMP
- Agency's website

### Recommendations:

1. Increased presence on the IEUA website for the public.
2. Make the website easier to navigate for emergency sewer-related information.

\* \* \*